PROPOSED CONSTITUTIONAL AMENDMENTS TO BE VOTED ON NOVEMBER 5, 1996

NOTICE OF ELECTION

I, SANDRA B. MORTHAM, Secretary of State of the State of Florida, do hereby give notice that an election will be held in each county in Florida, on November 5, 1996, for the ratification or rejection of proposed constitutional amendments to the constitution of the State of Florida:

NO. 1 CONSTITUTIONAL AMENDMENT ARTICLE XI, SECTION 7

BALLOT TITLE:

TAX LIMITATION: SHOULD TWO-THIRDS VOTE BE REQUIRED FOR NEW CONSTITUTIONALLY-IMPOSED STATE TAXES/FEES?

BALLOT SUMMARY: Prohibits imposition of new State taxes or fees on or after November 8, 1994 by constitutional amendment unless approved by two-thirds of the voters voting in the election. Defines "new State taxes or fees" as revenue subject to appropriation by State Legislature, which tax or fee is not in effect on November 7, 1994. Applies to proposed State tax and fee amendments on November 8, 1994 ballot and those on later ballots.

FULL TEXT OF PROPOSED AMENDMENT:

Article XI of the Florida Constitution is hereby amended by creating a new Section 7 reading as follows:

Notwithstanding Article X, Section 12(d) of this constitution, no new State tax or fee shall be imposed on or after November 8, 1994 by any amendment to this constitution unless the proposed amendment is approved by not fewer than two-thirds of the voters voting in the election in which such proposed amendment is considered. For purposes of this section, the phrase "new State tax or fee" shall mean any tax or fee which would produce revenue subject to lump sum or other appropriation by the

Legislature, either for the State general revenue fund or any trust fund, which tax or fee is not in effect on November 7, 1994 including without limitation such taxes and fees as are the subject of constitutional proposed amendments appearing on the ballot on November 8, 1994. This section shall apply to proposed constitutional amendments relating to State taxes or fees which appear on the November 8, 1994 ballot, or later ballots, and any such proposed amendment which fails to gain the two-thirds vote required hereby shall be null, void and without effect.

NO. 2 CONSTITUTIONAL AMENDMENT ARTICLE XI, SECTION 2

BALLOT TITLE:

CONSTITUTION REVISION COMMISSION; CONVENING; DUTIES WITH RESPECT TO TAXATION AND STATE BUDGETARY MATTERS

BALLOT SUMMARY:

Proposing an amendment Section 2 of Article XI of the State Constitution to change from 1998 to 1997 the convening of the next Constitution Revision Commission. in conformity with the schedule previously established by Florida Supreme Court. Removing restriction upon commission's authority to examine matters relating to taxation or the state budgetary process that are otherwise to be reviewed by the Taxation and Budgetary Reform Commission every ten years.

FULL TEXT OF PROPOSED AMENDMENT:

SECTION 2. Revision commission.--

(a) Within thirty days after the adjournment of the 1997 regular session of the legislature - convened in the tenth year following that in which this constitution is adopted, and each twentieth year thereafter, there

shall be established a constitution revision commission composed of the following thirty-seven members:

- (1) the attorney general of the state;
- (2) fifteen members selected by the governor;
- (3) nine members selected by the speaker of the house of representatives and nine members selected by the president of the senate; and
- (4) three members selected by the chief justice of the supreme court of Florida with the advice of the justices.
- (b) The governor shall designate one member of the commission as its chairman. Vacancies in the membership of the commission shall be filled in the same manner as the original appointments.
- (c) Each constitution revision commission shall convene at the call of its chairman, adopt its rules of procedure, examine the constitution of the state, except for matters relating directly to taxation or the state budgetary process that are to be reviewed by the taxation and budget reform commission established in section 6, hold public hearings, and, not later than one hundred eighty days prior to the next general election, file with the secretary of state its proposal, if any, of a revision of this constitution or any part of it.

NO. 3 CONSTITUTIONAL AMENDMENT ARTICLE V, SECTIONS 11 AND 12

BALLOT TITLE: JUDICIARY.

BALLOT SUMMARY: Proposing amendments the State to Constitution to allow judicial commissions nominating recommend from three up to six persons to fill a court vacancy; and Judicial restructure the Qualifications Commission and permit additional sanctions for judicial misconduct.

ARTICLE V JUDICIARY

SECTION 11. Vacancies.--

- The governor shall fill each vacancy on the supreme court or on a district court of appeal by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six nominated persons by the appropriate judicial nominating commission.
- (b) The governor shall fill each vacancy on a circuit court or on a county court by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six nominated by persons appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.
- (c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor shall make the appointment within sixty days after the nominations have been certified to him.
- (d) There shall be separate judicial nominating commission as provided by general law for the supreme court, each district court of appeal, and each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by nominating the judicial commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. Except for deliberations of judicial the nominating commissions. proceedings of the commissions and their records shall be open to the public.

SECTION 12. Discipline; removal and retirement.--

- (a) JUDICIAL

 QUALIFICATIONS

 COMMISSION. A judicial
 qualifications commission is
 created.
- (1) There shall be a judicial qualifications commission vested with jurisdiction to investigate and recommend to the Supreme Court of Florida the removal from office of any justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966, (without regard to the effective date of this section) demonstrates a present unfitness to hold office, and to investigate and recommend the discipline reprimand of a justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966 (without regard to the effective date of this section), warrants such discipline a reprimand. For purposes of this section, discipline is defined as any or all of the following: reprimand, fine, suspension with or without pay, or lawyer discipline. The commission shall have jurisdiction over justices and judges regarding allegations that misconduct occurred before or during service as a justice or judge if a complaint is made no later than one year following service as a justice or judge. The commission shall have jurisdiction regarding allegations of incapacity during service as a justice or judge. The commission shall be composed of:
- a.(1) Two judges of district courts of appeal selected by the judges of those courts, two circuit judges selected by the judges of the circuit courts and two judges of county courts selected by the judges of those courts;
- b.(2) Four Two electors who reside in the state, who are members of the bar of Florida, and who shall be chosen by the governing body of the bar of Florida; and
- c.(3) Five electors who reside in the state, who have never held judicial office or been members of the bar of Florida, and who shall be appointed by the governor.
- (2)(b) The members of the judicial qualifications commission shall serve staggered terms, not to exceed six years, as prescribed by general law. No member of the

commission except a justice or judge shall be eligible for state judicial office while acting as so long as he is a member of the commission and for a period of two years thereafter. No member of the commission shall hold office in a political party or participate in any campaign for judicial office or hold public office; provided that a judge may participate in his own campaign for judicial office and hold that office. The commission shall elect one of its members as its chairperson ehairman.

(3)(e) Members of the judicial qualifications commission not subject to impeachment shall be subject to removal from the commission pursuant to the provisions of Article IV, Section 7, Florida Constitution.

(4)(d) The commission shall adopt rules regulating proceedings, the filling of vacancies by the appointing authorities, the disqualification of members, the rotation of members between the panels, and temporary replacement disqualified incapacitated or members. The commission's rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. The commission shall have power to issue subpoenas. Until formal charges against a justice or judge are filed by the investigative panel commission with the clerk of the supreme court of Florida all proceedings by or before the commission shall be confidential; provided, however, upon a finding of probable cause and the filing by the investigative panel commission with said clerk of such formal charges against a justice or judge such charges and all further proceedings before the commission shall be public. The commission may with seven members concurring recommend to the supreme court the temporary suspension of any justice or judge against whom formal charges are pending.

(5)(e) The commission shall have access to all information from all executive, legislative and judicial agencies, including grand juries, subject to the rules of the commission. At any time, on request of the speaker of the house of representatives or the governor,

the commission shall make available all information in the possession of the commission for use in consideration of impeachment or suspension, respectively.

(b) PANELS. commission shall be divided into an investigative panel and a hearing panel as established by rule of the commission. The investigative panel is vested with the jurisdiction to receive or initiate complaints, conduct investigations, dismiss complaints, and upon a vote of a simple majority of the panel submit formal charges to the hearing panel. The hearing panel is vested with the authority to receive and hear formal charges from the investigative panel and upon a twothirds vote of the panel recommend to the supreme court the removal of a justice or judge or the involuntary retirement of a justice or judge for any permanent disability that seriously interferes with the performance of judicial duties. Upon a simple majority vote of the membership of the hearing panel, the panel may recommend to the supreme court that the justice or judge be subject to appropriate discipline.

- (c) SUPREME COURT.

 The supreme court shall receive recommendations from the judicial qualifications commission's hearing panel.
- (1) The supreme court may accept, reject, or modify in whole or in part the findings, conclusions, and recommendations of the commission and it
- (f) Upon recommendation of two thirds of the members of the judicial qualifications commission, the supreme court may order that the justice or judge be subjected to appropriate discipline, disciplined by appropriate reprimand, or be removed from office termination of compensation for willful or persistent failure to perform judicial his duties or for other conduct unbecoming a judiciary member of the demonstrating a present unfitness to hold office, or be involuntarily retired for any permanent disability that seriously interferes with the performance of judicial his duties. Malafides. scienter or moral turpitude on the part of a justice or judge shall not be required for removal from office of a justice or judge whose conduct demonstrates

a present unfitness to hold office. After the filing of a formal proceeding and upon request of the investigative panel commission, the supreme court may suspend the justice or judge from office, with or without compensation, pending final determination of the inquiry.

(2) The supreme court may award costs to the prevailing party.

(d)(g) The power of removal conferred by this section shall be both alternative and cumulative to the power of impeachment and to the power of suspension by the governor and removal by the senate.

(e)(h) Notwithstanding any of the foregoing provisions of this section, if the person who is the subject of proceedings by the judicial qualifications commission is a justice of the supreme court of Florida all justices of such court automatically shall be disqualified to sit as justices of such court with respect to all proceedings therein concerning such person and the supreme court for such purposes shall be composed of a panel consisting of the seven chief judges of the judicial circuits of the state of Florida most senior in tenure of judicial office as circuit judge. For purposes of determining seniority of such circuit judges in the event there be judges of equal tenure in judicial office as circuit judge the judge or judges from the lower numbered circuit or circuits shall be deemed senior. In the event any such chief circuit judge is under judicial investigation by the qualifications commission or is otherwise disqualified or unable to serve on the panel, the next most senior chief circuit judge or judges shall serve in place of such disqualified disabled chief or circuit judge.

(<u>f)(i)</u> SCHEDULE TO SECTION 12.--

- (1) Except to the extent inconsistent with the provisions of this section, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.
- (2) After this section becomes effective and until adopted by rule of the commission consistent with it:
- a. The commission shall be divided, as determined by the

chairperson, into one investigative panel and one hearing panel to meet the responsibilities set forth in this section.

- b. The investigative panel shall be composed of:
 - 1. Four judges,
- 2. Two members of the bar of Florida, and
 - 3. Three non-lawyers.
- c. The hearing panel shall be composed of:
 - 1. Two judges,
- 2. Two members of the bar of Florida, and
 - 3. Two non-lawyers.
- d. Membership on the panels may rotate in a manner determined by the rules of the commission provided that no member shall vote as a member of the investigative and hearing panel on the same proceeding.
- e. The commission shall hire separate staff for each panel.
- f. The members of the commission shall serve for staggered terms of six years.

g.(1) The terms of office of the present members of the judicial qualifications commission shall expire upon the effective date of the amendments to this section approved by the legislature during the regular session of the legislature in 1996 on January 1, 1975 and new members shall be appointed to serve the following staggered terms:

1.a. Group I.--The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. 12(a)(3) of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b. 12(a)(2) of Article V, one judge from the district courts of appeal and one circuit judge as set forth in s. 12(a)(1)a. 12(a)(1) of Article V, shall expire on December 31, 1998 1976.

2.b. Group II.--The terms of five four members, composed of one elector as set forth in s. 12(a)(1)c. 12(a)(3) of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b. 12(a)(2) of Article V, one circuit judge and one county judge as set forth in s. 12(a)(1)a. 12(a)(1) of Article V shall expire on December 31, 2000 1978.

3.e. Group III.--The terms of five four members, composed of two electors as set forth in s. 12(a)(1)c. 12(a)(3) of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b., one judge

from the district courts of appeal and one county judge as set forth in s. 12(a)(1)a. 12(a)(1) of Article V, shall expire on December 31, 2002 1980.

- h. An appointment to fill a vacancy of the commission shall be for the remainder of the term.
- i. Selection of members by district courts of appeal judges, circuit judges, and county court judges, shall be by no less than a majority of the members voting at the respective courts' conferences. Selection of members by the board of governors of the bar of Florida shall be by no less than a majority of the board.
- j. The commission shall be entitled to recover the costs of investigation and prosecution, in addition to any penalty levied by the supreme court.
- k. The compensation of members and referees shall be the travel expenses or transportation and per diem allowance as provided by general law.
- (2) The 1976 amendment to section 12 of Article V, if submitted at a special election, shall take effect upon approval by the electors of Florida.

NO. 4 CONSTITUTIONAL AMENDMENT ARTICLE VII, SECTION 9

BALLOT TITLE:

FEE ON EVERGLADES SUGAR PRODUCTION

BALLOT SUMMARY: Provides that the South Florida Water Management District shall levy an Everglades Sugar Fee of 1¢ per pound on raw sugar grown in the Everglades Agricultural Area to raise funds to be used, consistent with statutory law, for purposes of conservation and protection of natural resources and abatement of water pollution in the Everglades. The fee is imposed for twenty-five years.

FULL TEXT OF PROPOSED AMENDMENT:

- (a) Article VII, Section 9 is amended by a new subsection (c) at the end thereof, to read:
 - (c) The South Florida Water Management District, or its successor agency, shall levy

- a fee, to be called the Everglades Sugar Fee, of one cent per pound of raw sugar, assessed against each first processor, from sugarcane grown in the Everglades Agricultural Area. Everglades Sugar Fee is imposed to raise funds to be used, consistent with statutory law, for purposes of conservation and protection of natural resources and abatement of water pollution in the Everglades Protection Area and the Everglades Agricultural Area, pursuant to the policy of the state in Article II, Section 7.
- (2) The Everglades Sugar Fee shall expire twenty-five years from the effective date of this subsection.
- (3) For purposes of this subsection, the terms "South Florida Water Management District," "Everglades Agricultural Area," and "Everglades Protection Area" shall have the meanings as defined in statutes in effect on January 1, 1996.
- (b) This subsection shall take effect on the day after approval by the electors. If any portion or application of this measure is held invalid for any reason, the remaining portion or application, to the fullest extent possible, shall be severed from the void portion and given the fullest possible force and application.

NO. 5 CONSTITUTIONAL AMENDMENT ARTICLE II, SECTION 7

BALLOT TITLE:

RESPONSIBILITY FOR PAYING COSTS OF WATER POLLUTION ABATEMENT IN THE EVERGLADES

BALLOT SUMMARY: The Constitution currently provides the authority for the abatement of water pollution. This proposal adds a provision to provide that those in the Everglades Agricultural Area who cause water pollution within the Everglades Protection Area or the Everglades

Agricultural Area shall be primarily responsible for paying the costs of the abatement of that pollution.

FULL TEXT OF PROPOSED AMENDMENT:

- (a) The Constitution currently provides, in Article II, Section 7, the authority for the abatement of water pollution. It is the intent of this amendment that those who cause water pollution within the Everglades Agricultural Area or the Everglades Protection Area shall be primarily responsible for paying the costs of abatement of that pollution.
- (b) Article II, Section 7 is amended by inserting (a) immediately before the current text, and adding a new subsection (b) at the end thereof, to read:
 - (b) Those in the Everglades Agricultural Area who cause water pollution within the Everglades Protection Area the Everglades Agricultural Area shall be primarily responsible for paying the costs of the abatement of that pollution. For the purposes of this subsection, the terms "Everglades Protection Area" "Everglades and Agricultural Area" shall have the meanings as defined in statutes in effect on January 1, 1996.

NO. 6 CONSTITUTIONAL AMENDMENT ARTICLE X, SECTION 17

BALLOT TITLE: EVERGLADES TRUST FUND

BALLOT SUMMARY:

Establishes an Everglades Trust Fund to be administered by the South Florida Water Management District for purposes conservation and protection of natural resources and abatement of water pollution in the Everglades. The Everglades Trust Fund may be through funded any source. including gifts and state or federal funds.

FULL TEXT OF PROPOSED AMENDMENT:

(a) Article X is amended by adding a new section 17 at the end thereof, to read:

SECTION 17, Everglades Trust Fund.

- (a) There is hereby established the Everglades Trust Fund, which shall not be subject to termination pursuant to Article III, Section 19(f). The purpose of the Everglades Trust Fund is to make funds available to assist in conservation and protection of natural resources and abatement of water pollution in the Everglades Protection Area the Everglades Agricultural Area. The trust fund shall be administered by the South Florida Water Management District, or its successor agency, consistent with statutory law.
- The Everglades Trust Fund may receive funds from any source, including gifts individuals, from corporations or other entities; funds from general revenue as determined by the Legislature; and any other funds so designated by the Legislature, by the United States Congress or by any other governmental entity.
- (c) Funds deposited to the Everglades Trust Fund shall be expended for purposes of conservation and protection of natural resources and abatement of water pollution in the Everglades Protection Area and Everglades Agricultural Area.
- (d) For purposes of this subsection, the terms "Everglades Protection Area, "Everglades Agricultural Area" and "South Florida Water Management District" shall have the meanings as defined in statutes in effect on January 1, 1996.

(b) If any portion or application of this measure is held invalid for any reason, the remaining portion or application, to the fullest extent possible, shall be severed from the void portion and given the fullest possible force and effect.



IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the Great Seal of the State of Florida at Tallahassee, the Capital, this 25th day of September, A.D., 1996.

SANDRA B. MORTHAM SECRETARY OF STATE

Note: Constitutional amendments two and three were proposed by the Florida Legislature and are coded as follows: Words stricken are deletions; words underlined are additions. Numbers one, four, five and six constitutional amendments were proposed through the initiative process.